

Council

Date: Thursday, 14th March, 2019

Time: 6.30 pm

Venue: Council Chamber - Guildhall, Bath

To: All Members of the Council

Dear Member

You are invited to attend a meeting of the **Council** on **Thursday, 14th March, 2019** in **Council Chamber - Guildhall, Bath.**

The agenda is set out overleaf.

Refreshments will be available for Councillors from 5pm in the Aix-en-Provence Room (next to the Banqueting Room) on Floor 1.

Yours sincerely



Jo Morrison
Democratic Services Manager
for Chief Executive

Please note the following arrangements for pre-group meetings:

Conservative
Liberal Democrat
Labour
Independent

Brunswick Room, Ground Floor
Kaposvar Room, Floor 1
Labour Group Room, Floor 2
Independent Group room

Jo Morrison

Democratic Services

Lewis House, Manvers Street, Bath, BA1 1JG

Telephone: 01225 39 4435

Web-site - <http://www.bathnes.gov.uk>

E-mail: Democratic_Services@bathnes.gov.uk

NOTES:

1. **Inspection of Papers:** Papers are available for inspection as follows:

Council's website: <https://democracy.bathnes.gov.uk/ieDocHome.aspx?bcr=1>

Paper copies are available for inspection at the **Public Access points:-** Reception: Civic Centre - Keynsham, Guildhall - Bath, The Hollies - Midsomer Norton. Bath Central and Midsomer Norton public libraries.

2. **Details of decisions taken at this meeting** can be found in the minutes which will be circulated with the agenda for the next meeting. In the meantime, details can be obtained by contacting as above.

3. Recording at Meetings:-

The Openness of Local Government Bodies Regulations 2014 now allows filming and recording by anyone attending a meeting. This is not within the Council's control. Some of our meetings are webcast. At the start of the meeting, the Chair will confirm if all or part of the meeting is to be filmed. If you would prefer not to be filmed for the webcast, please make yourself known to the camera operators. We request that those filming/recording meetings avoid filming public seating areas, children, vulnerable people etc; however, the Council cannot guarantee this will happen.

The Council will broadcast the images and sounds live via the internet www.bathnes.gov.uk/webcast. The Council may also use the images/sound recordings on its social media site or share with other organisations, such as broadcasters.

4. Public Speaking at Meetings

The Council has a scheme to encourage the public to make their views known at meetings. They may make a statement relevant to what the meeting has power to do. They may also present a petition or a deputation on behalf of a group. They may also ask a question to which a written answer will be given. **Advance notice is required not less than two full working days before the meeting. This means that for meetings held on Thursdays notice must be received in Democratic Services by 5.00pm the previous Monday.** The Council now has a maximum time limit for this, so any requests to speak cannot be guaranteed if the list is full. Further details of the scheme:

<https://democracy.bathnes.gov.uk/ecCatDisplay.aspx?sch=doc&cat=12942>

5. Emergency Evacuation Procedure

When the continuous alarm sounds, you must evacuate the building by one of the designated exits and proceed to the named assembly point. The designated exits are signposted. Arrangements are in place for the safe evacuation of disabled people.

6. Supplementary information for meetings

Additional information and Protocols and procedures relating to meetings
<https://democracy.bathnes.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13505>

Council - Thursday, 14th March, 2019

at 6.30 pm in the Council Chamber - Guildhall, Bath

A G E N D A

1. EMERGENCY EVACUATION PROCEDURE

The Chairman will draw attention to the emergency evacuation procedure as set out under Note 5.

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

At this point in the meeting declarations of interest are received from Members in any of the agenda items under consideration at the meeting. Members are asked to complete the green interest forms circulated to groups in their pre-meetings (which will be announced at the Council Meeting) to indicate:

(a) The agenda item number in which they have an interest to declare.

(b) The nature of their interest.

(c) Whether their interest is **a disclosable pecuniary interest** *or* an **other interest**, (as defined in Part 2, A and B of the Code of Conduct and Rules for Registration of Interests)

Any Member who needs to clarify any matters relating to the declaration of interests is recommended to seek advice from the Council's Monitoring Officer or a member of his staff before the meeting to expedite dealing with the item during the meeting.

4. MINUTES - 19TH FEBRUARY 2019 (Pages 5 - 16)

To be confirmed as a correct record and signed by the Chair(man).

5. ANNOUNCEMENTS FROM THE CHAIRMAN OF THE COUNCIL OR FROM THE CHIEF EXECUTIVE

These are matters of information for Members of the Council. No decisions will be required arising from the announcements.

6. TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN

If there is any urgent business arising since the formal agenda was published, the Chairman will announce this and give reasons why he has agreed to consider it at this meeting. In making his decision, the Chairman will, where practicable, have consulted with the Leaders of the Political Groups. Any documentation on urgent business will be circulated at the meeting, if not made available previously.

7. QUESTIONS, STATEMENTS, PETITIONS AND DEPUTATIONS FROM THE PUBLIC

The Democratic Services Manager will announce any submissions received. The

Council will be invited to decide what action it wishes to take, if any, on the matters raised in these submissions. As the questions received and the answers given will be circulated in written form there is no requirement for them to be read out at the meeting. The questions and answers will be published with the draft minutes.

8. THE CITY OF BATH WORLD HERITAGE SITE MANAGEMENT PLAN MID-TERM REVIEW (Pages 17 - 26)

The City of Bath World Heritage Site Management Plan 2016-2022 was endorsed by Council in 2016 and is mid-way through its 6 year life. In line with best practice, the document has been monitored and reviewed and Council (as the body which endorsed the Plan) is now asked to endorse mid-term alterations to it.

9. MOTION FROM THE LABOUR GROUP - HOUSING (Pages 27 - 28)

10. MOTION FROM THE LABOUR GROUP - BUSES (Pages 29 - 30)

11. MOTION FROM THE LABOUR GROUP - PERIOD POVERTY (Pages 31 - 32)

12. JOINT MOTION FROM THE LIBERAL DEMOCRAT GROUP & CONSERVATIVE GROUP - DECLARING A CLIMATE EMERGENCY AND JOINING UK100 CLUB (Pages 33 - 34)

13. MOTION FROM THE CONSERVATIVE GROUP - REDUCTION OF PLASTIC USE (Pages 35 - 36)

14. MOTION FROM THE LIBERAL DEMOCRAT GROUP - CONNECTING FAMILIES (Pages 37 - 38)

15. QUESTIONS, STATEMENTS, PETITIONS AND DEPUTATIONS FROM COUNCILLORS

The Democratic Services Manager will announce any submissions received. The Council will be invited to decide what action it wishes to take, if any, on the matters raised in these submissions. As the questions received and the answers given will be circulated in written form there is no requirement for them to be read out at the meeting. The questions and answers will be published with the draft minutes.

The Committee Administrator for this meeting is Jo Morrison who can be contacted on 01225 394358.

BATH AND NORTH EAST SOMERSET COUNCIL

MINUTES OF COUNCIL MEETING

Tuesday, 19th February, 2019

Present:- **Councillors** Cherry Beath, Patrick Anketell-Jones, Rob Appleyard, Tim Ball, Colin Barrett, Jasper Becker, Sarah Bevan, Colin Blackburn, John Bull, Neil Butters, Anthony Clarke, Sue Craig, Paul Crossley, Chris Dando, Fiona Darey, Matthew Davies, Sally Davis, Emma Dixon, Michael Evans, Charles Gerrish, Ian Gilchrist, Lizzie Gladwyn, Bob Goodman, Francine Haerberling, Alan Hale, Liz Hardman, Deirdre Horstmann, Eleanor Jackson, Steve Jeffries, Les Kew, Barry Macrae, Paul May, Shaun Stephenson-McGall, Alison Millar, Robin Moss, Paul Myers, Michael Norton, Lisa O'Brien, Michelle O'Doherty, Bryan Organ, Lin Patterson, June Player, Vic Pritchard, Joe Rayment, Liz Richardson, Dine Romero, Richard Samuel, Will Sandry, Mark Shelford, Brian Simmons, Peter Turner, David Veale, Martin Veal, Karen Walker, Geoff Ward, Tim Warren, Karen Warrington and Chris Watt

Apologies for absence: **Councillors** Matt Cochrane, Douglas Deacon, Andrew Furse, Steve Hedges and Nigel Roberts

Absent: **Councillors** Marie Longstaff and Caroline Roberts

64 EMERGENCY EVACUATION PROCEDURE

The Chair drew attention to the emergency evacuation procedure as set out on the agenda.

65 DECLARATIONS OF INTEREST

Councillor Charles Gerrish declared an 'other' interest in item 8, Budget and Council Tax, as Chairman of ADL.

Councillor Les Kew declared an 'other' interest in item 8, Budget and Council Tax, as Director of ADL.

Councillor Robin Moss declared an 'other' interest in item 8, Budget and Council Tax, as Chair of Radstock & Westfield Big Local.

The Monitoring Officer issued a general dispensation to all Councillors in respect of their payment of Council Tax.

66 MINUTES - 8TH NOVEMBER 2018

On a motion from Councillor Tim Warren, seconded by Councillor Les Kew, it was

RESOLVED that the minutes of the meeting of 8th November 2018 be confirmed as a correct record and signed by the Chair.

67 ANNOUNCEMENTS FROM THE CHAIRMAN OF THE COUNCIL OR FROM THE CHIEF EXECUTIVE

In addition to the customary announcements regarding meeting arrangements, the Chair made the following announcements;

- Congratulations to the Roman Baths & Pump Room who triumphed at the South West Tourism Excellence Awards, winning three awards: Gold for Large Attraction of the Year, Gold for International Visitor Experience, and Silver for Bath's Historic Venues in the Business Tourism and Venue category.
- Congratulations to Bath's Fashion Museum for being honoured for its work in celebrating the rich history of glove making in the UK and promoting the wearing of gloves.
- The Chair invited Councillors to attend 2 events to support the Chairman's charities;
 - Charity Music Evening in the Guildhall on Saturday 16th March at 7.30pm
 - Elegance in the Afternoon Fashion Show on Saturday 13th April in the Banqueting room at 2.30pm.
- The Chair noted that Members had received a copy of the final approved BTP accounts for information, which were not available when the Council Company Annual Accounts report was considered at the September meeting.
- The Chair reminded Councillors that all votes on the budget (item 8) were required to be a recorded vote.

68 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN

Following representations by various Councillors and advice from the Chief Executive, the Chair agreed that the public gallery should be opened and the public admitted to the Council Chamber.

69 QUESTIONS, STATEMENTS, PETITIONS AND DEPUTATIONS FROM THE PUBLIC

The Council noted the question from Sarah Warren, and response from the Leader, which had been circulated to Councillors and is attached to the online minutes and placed on the Minute book.

Statements were made by the following members of the public;

Andrew Dickens made a statement concerning the Lower Common East Allotment Association, calling upon the Council to recognise certain rights for the Association. In response to a question from Councillor Sue Craig who asked if Mr Dickens had met with the Cabinet Member about this issue, he responded that the Leader had offered to meet following his last statement to Council but that, after seeking advice, Mr Dickens had not felt it was appropriate for him to meet the Leader on behalf of the Association and so he had set this out in a letter to Group Leaders. Councillor Dine Romero asked Mr Dickens to please re-send this to them. The Chair thanked Mr

Dickens for his statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Paul Mallon made a statement regarding speeding traffic through Wellow village. Paul explained how the village was used as a rat run and outlined the community's extensive efforts to have a smiley face speed warning sign installed, which he hopes have resulted in a sign being installed soon. He thanked Councillor Neil Butters for his support. Councillor Butters asked Paul if he was aware that the Council had agreed budget funding for strips to measure traffic speed into and out of the village, to which Paul replied that he was now aware. Councillor Sarah Bevan asked if the 20mph limit had resulted in any prosecutions, to which Paul responded that in the 2015/16 speed watch exercise, more than 10% of cars were found to be speeding. The Chair thanked Paul for his statement which would be referred to the relevant Cabinet.

Lydia Halcrow made a statement calling on the Council to take immediate action regarding climate change and commit to being carbon neutral by 2030. Councillor Tim Warren asked if Lydia was aware that the Council were supportive of this and planning to bring a motion to the next Council meeting in March, to which she responded that she was. Councillor Richard Samuel asked Lydia to outline the implications of achieving this by 2050 not 2030 to which she responded by urging Councillors to read the full IPCC report, which set out very clearly why 2050 would be too late. The Chair thanked Lydia for her statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Martin Blewett, Rector of Timsbury, Camerton, Priston & Dunkerton presented a petition from villagers of Timsbury, Farmborough, High Littleton, Hallatrow and Tunley, signed by over 1,000 local people, requesting that funding be provided to reinstate the weekend First Bus 179 service to these villages, to prevent the potential withdrawal of the whole service in the summer of this year and thirdly to argue for a more fully thought-out and strategic provision of rural public transport in the region. In response to a question from Councillor Mark Shelford about the petition having now been referred to WECA as the office responsible for this service, Martin responded that he was aware that had taken place. Councillor Neil Butters asked about the impact of the loss of this service, to which Martin reiterated those points covered in his speech. Councillor Liz Hardman asked if Martin was aware that Paulton had also lost their 179 bus service and that Councillor John Bull and herself had met with Chris Hanson, FirstBus Head of Operations, about this; to which Martin replied that he hadn't been aware, but welcomed that. Councillor Sarah Bevan asked where the split of responsibility lay between the Council and FirstBus. Martin responded that he wasn't sure but stressed that rural services should be prioritised due to the lack of alternative transport options. The Chair thanked Martin for his statement and the petition which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

David Redgewell made a statement regarding public transport issues and stressing the need for a Bus strategy from WECA. Councillor Tim Warren asked if David was aware that the Bus strategy should be out for consultation in a couple of months, to which he responded that he was. In response to a question from Councillor Neil Butters about what could be done to inject some further urgency, David responded that it could be raised at the WECA Scrutiny meeting. Councillor John Bull asked if

David considered that the role of the WECA Mayor should be to look at franchising projects rather than leaving that to commercial operators, to which he responded that he was open to franchising but preferred quality bus partnerships. The Chair thanked David for his statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Adam Ley-Lange made a statement calling on the Council to declare a climate emergency and suggesting some practical solutions for achieving this. Councillor Tim Warren asked if Adam was aware that there were some ambitious measures planned that had cross party support. Adam replied that he was aware and hoped that they would all be in place by 2030. Councillor Richard Samuel asked Adam if he was aware that the Liberal Democrat motion to March Council had 2030 as the target, to which Adam replied that he was and that his speech was to those who might be considering a later target. The Chair thanked Adam for his statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

John Chapman made a statement regarding litter enforcement contracts and problems associated with these. Councillor Tim Warren asked John if he agreed that the Council should try to stop littering, to which he replied that he did agree but challenged the route for doing so. In response to a question from Councillor Alison Millar about the typical length of time contracts are in place, John responded that many are only for 6 months, and very unpopular. Councillor Robin Moss asked John if he agreed that litter bins were the first port of call in addressing littering, to which John agreed and more effective than 'bandits in the bushes' (*litter enforcement officers*). The Chair thanked John for his statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Jessica Johannesson made a statement calling upon the Council to declare a climate emergency and take steps to become carbon neutral by 2030. Councillor Shaun McGall asked if Jessica considered that Avon Pension Fund (of which he is a trustee), in addition to its recent creation of a low carbon fund and renewable energy fund, should divest its assets out of fossil fuel extraction, to which she responded that she considered the Fund should divest out of fossil fuels entirely. The Chair thanked Jessica for her statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Rachel Willis made a statement outlining frustrations with issues falling between Curo and the Council, and cited various examples of being passed between the two organisations. Councillor Tim Warren asked Rachel if she was aware that Councillors shared some of these frustrations too, but were in discussions with Curo about how to address this. Rachel welcomed this. In response to a question from Councillor Tim Ball about whether Rachel thought it would be a good idea if Curo used the Fix My Street App, she replied that any mechanism for sharing data between the organisations would be good. Councillor Robin Moss asked if Rachel was aware that in 2012, the Liberal Democrat Administration gave up Curo Board representation, to which Rachel replied that she hadn't been aware and that seemed a bit short-sighted. The Chair thanked Rachel for her statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

Revd Philip Hawthorn made a statement calling upon the Council to become carbon neutral by 2030. In response to a question from Councillor Tim Warren whether the Church of England had an environmental strategy for this at parish level, Philip responded that they did and it was mainly about carbon neutrality and awareness and they had a good team in the Diocese working on this. Councillor Richard Samuel asked if Philip agreed that the highest priority should be tackling carbon dioxide emissions from petrol motor vehicles, to which Philip responded that it needed to be part of a portfolio of measures. The Chair thanked Philip for his statement which would be referred to the relevant Cabinet Member and placed on the Council's Minute book.

70 BUDGET & COUNCIL TAX 2019/20 AND FINANCIAL OUTLOOK

The Council considered a report presenting the Cabinet's revenue and capital budgets for the 2019/20 financial year together with proposals for Council Tax and Adult Social Care Precept for 2019/20.

In addition to the reports circulated with the agenda, all Councillors had received a summary document of Policy Development and Scrutiny Panel comments on the budget proposals. Councillors also received Annex 12 – Formal Council Tax Setting resolutions (incorporating precepts from Parishes, Fire and Police).

On a motion from Councillor Tim Warren, seconded by Councillor Dine Romero, it was **RESOLVED** that the Council suspends Council rule 42, Content and Length of Speeches, for the duration of this debate so as to enable variations to be permitted to the length of speeches by the Cabinet Member for Finance and Efficiency, the Liberal Democrat, Labour and Independent Group Leaders or their nominated Spokespersons, and the Chair of the Resources Policy Development and Scrutiny Panel.

On a motion from Councillor Gerrish, seconded by Councillor Tim Warren, it was

RESOLVED

1. that Council approves;

- a) The General Fund net revenue budget for 2019/20 of £113.10m and the individual service cash limits for 2019/20 as outlined in Annex 1 of the report.
- b) The savings and income generation plans outlined in Annex 2 of the report in conjunction with the Equalities Impact Assessment Report in Annex 3 of the report and thereby agrees to implement the Council's draft Organisational Plan which has been presented to each of the relevant PDS Panels.
- c) To help protect front line services and meet additional pressures in Children's Services, the budget includes a recommendation that Council Tax is increased by 2.95% in 2019/20 (an increase of £39.76 per Band D).

- d) An increase of 1% to Council Tax for the Adult Social Care Precept is approved in recognition of the current demands and financial pressures on this service. This is equivalent to an increase of £13.47 on a Band D property.
 - e) The adequacy of Un-earmarked Reserves at £12.2m within a risk assessed range requirement of £11.9m - £13.1m.
 - f) The Efficiency Strategy attached at Annex 4 of the report.
 - g) The Capital Programme for 2019/20 of £78.591m including new and emerging capital bids outlined in Annex 5(i), planned sources of funding in 5.7.2, and notes the programme for 2020/21 to 2023/24 and that any wholly funded projects coming forward during the year will be added to the Capital Programme in line with the Budget Management Scheme.
 - h) The delegation of implementation, subject to consultation where appropriate, of the capital programmes set out in Annex 5(ii) to Annex 5(iv) of the report to the relevant Director in Consultation with the appropriate Portfolio Holder.
 - i) The Community Infrastructure Levy (CIL) allocations and amendments outlined in Annex 5(v) of the report and the addition of Alternative Education Provision to the Regulation 123 list.
 - j) The Capital & Investment Strategy at Annex 6 to the report.
 - k) The MRP Policy at Annex 7 to the report.
 - l) The Capital Prudential Indicators outlined in 5.7.8 of the report.
 - m) The Annual Pay Policy Statement at Annex 9 of the report.
 - n) The Council's Organisational Plan at Annex 10 of the report.
 - o) The Council Tax Support Scheme for 2019/20 shown in the following link:
http://www.bathnes.gov.uk/sites/default/files/sitedocuments/Council-Tax-Benefits-and-Grants/CouncilTax/draft_bath_ne_someset_s13a_201920.pdf and referred to in 5.3.4 of the report.
2. That the Council approves the technical resolutions that are derived from the budget report, and all the figures in that report, including the precepts for towns, parishes and other precepting bodies as set out in Annex 12 of the report.
 3. That Council notes the S151 Officer's report on the robustness of the proposed budget and the adequacy of the Council's reserves outlined in 5.6 of the report.

THE COUNCIL APPROVES THE BUDGET AND COUNCIL TAX FOR 2019/20 AS INDICATED ABOVE AND ACCORDINGLY RESOLVES:

4. That the 2019/20 revenue expenditure is funded as follows:

	Total £
2019/20 Gross Expenditure	344,236,634
2019/20 Income (service income and specific grants)	190,235,019
Core Funding:	
Retained Business Rates*	61,526,536
Collection Fund Surplus	438,979
2019/20 Gross Income	252,200,534
Council Tax Requirement (excluding Parish Precepts)	92,036,100

* Before Tariff Payment of £38.980m

- a. That it be noted that on the 12th December 2018 the Director of Finance (as authorised section 151 officer) agreed 65,687.52 Band D property equivalent as the Council Tax Base for the year 2019/20 in accordance with regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992 made under Section 35(5) of the Local Government Finance Act 1992.
 - b. The amounts calculated by the Council, in accordance with Regulation 6 of the Regulations, as the amount of its Council Tax Base for the year for dwellings in those parts of its area to which one or more special items relate is given as Annex 1 (1) of the report. *[Annex 1 (1) gives Band D Tax base by parish]*
5. That the following amounts be now calculated by the Council for the 2019/20 financial year in accordance with Sections 31 to 36 of the Local Government and Finance Act 1992, as amended:
- a. **£346,963,908** (=£344,236,634 (gross expenditure including contribution to reserves) +£2,727,274 (Parish precepts)) being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the 1992 Act.
[This is the gross expenditure incurred in performing functions and charged to the revenue account, contingencies for revenue, any financial reserves to be raised, financial reserves to meet prior year deficit not yet provided for, any amounts transferred from its general fund to its collection fund in accordance with section 97(4) of the Local Government Finance 1988 Act, and any amounts transferred from general fund to collection fund under section 98(5) of 1988 Act.]
 - b. **£252,200,534** (gross income) being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the 1992 Act.
[This is the income estimated to accrue which will be credited into the revenue account for the year in accordance with proper practices, any

amounts transferred in the year from the collection fund to the general fund in accordance with section 97(3) of the 1988 Act, any amounts which will be transferred from the collection fund to the general fund pursuant to a direction under section 98(4) of the 1988 Act and will be credited to the revenue account for the year, and financial reserves used to provide for items in Section 31A(2)]

- c. **£94,763,374** being the amount by which the aggregate at 5(a) above exceeds the aggregate at 5(b) above calculated by the Council in accordance with Section 31A(4) of the 1992 Act as its **Council Tax requirement** for the year.
- d. **£ 1,442.64** being the amount at 5(c) above divided by the amount at 4(a) above, calculated in accordance with Section 31B of the 1992 Act, as the basic amount of Council Tax for the year.
[This is the average Council tax including B&NES and parish precepts]
- e. **£ 2,727,274** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the 1992 Act.
[This is the total of parish precepts]
- f. **£1,401.12** being the amount at 5(d) above less the result given by dividing the amount at 5(e) above by the amount at 4(a) above, calculated by the Council, in accordance with Section 34(2) of the 1992 Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which no special item relates.
[This is the B&NES Council tax only excluding parish precepts]
- g. The amounts given by adding to the amount at 5(f) above the amounts of special items or items relating to dwellings in those parts of the Council's area mentioned above divided in each case by the amount at 4(b) above, calculated by the Council, in accordance with section 34(3) of the 1992 Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate are given at Annex 1 (3) of the report.
[Annex 1 (3) gives the Band D Council tax for each area including the parish precepts]
- h. h) The amounts given by multiplying the amounts at 5(g) above by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the 1992 Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands are given in Annex 1 (4) of the report.
[Annex 1 (4) shows the B&NES and parish Council Tax for all bands.]

Precepting Authorities

- 6. That it be noted that for the year 2019/20 the Police & Crime Commissioner for Avon and Somerset has determined the amount in precepts issued to the

Council in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below:-

7. Avon and Somerset Police

Valuation Bands

A	B	C	D	E	F	G	H
£145.21	£169.41	£193.61	£217.81	£266.21	£314.61	£363.02	£435.62

8. That it be noted that for the year 2019/20 Avon Fire Authority met on 13th February 2019 to determine the amounts in precepts issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of the dwellings shown below:-

9. Avon Fire Authority

Valuation Bands

A	B	C	D	E	F	G	H
£48.99	£57.15	£65.32	£73.48	£89.81	£106.14	£122.47	£146.96

10. That, having calculated the aggregate in each case of the amounts 7, 9 and 5(h) above, the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992 hereby sets the following amounts as the amounts of Council Tax for the 2019/20 financial year for each of the categories of dwellings shown, as listed in Annex 1 (5) of the report.

11. On average (for a Band D, 2 adult household) the Council Tax for 2019/20 will be as follows:

<i>Reference Band D 2018/19 £</i>		£ Band D 2019/20	% Increase on 2017/18
1,260.52	Bath and North East Somerset Council*	1,300.28	2.95*
87.37	- Adult Social Care (ASC)*	100.84	1.00*
1,347.89	Sub Total B&NES (Including ASC)	1,401.12	3.95
39.01	Average Parish Precept	41.52	6.43
71.35	Avon Fire Authority	73.48	2.99
193.81	Avon and Somerset Police	217.81	12.38
1,652.06	Total Tax Charged	1,733.93	4.96

[Overall annual increase in average Band D Council Tax is £81.87]

* The percentage figures represent the number of percentage points which increases for the Adult Social Care precept and the B&NES general expenditure charge each contribute to the overall increase set by the Council in 2019/20.

12. The Council's basic amount of Council Tax for 2019/20 is not determined to be excessive in accordance with principles approved under section 52ZB Local Government Finance Act 1992.

[Notes;

1. During debate, an unsuccessful amendment was moved by Councillor Joe Rayment and seconded by Councillor Chris Dando, calling for an alternative budget to be brought to the

reserve meeting with proposals more consistent with the Corporate Strategy, and asking the Leader to demand of Government a reversal of cuts to the core grant. This was lost on a recorded vote with 24 Councillors voting in favour, 34 Councillors voting against and 0 abstentions, as set out below;

Councillor voting in favour: - Councillors Rob Appleyard, Tim Ball, Cherry Beath, Sarah Bevan, Colin Blackburn, John Bull, Neil Butters, Sue Craig, Paul Crossley, Chris Dando, Ian Gilchrist, Liz Hardman, Eleanor Jackson, Alison Millar, Robin Moss, Michelle O'Doherty, Lin Patterson, June Player, Joe Rayment, Dine Romero, Richard Samuel, Will Sandry, Shaun Stephenson Mc-Gall and Karen Walker.

Councillors voting against: - Councillors Patrick Anketell-Jones, Colin Barrett, Jasper Becker, Anthony Clarke, Fiona Darey, Matthew Davies, Sally Davis, Emma Dixon, Michael Evans, Charles Gerrish, Lizzie Gladwyn, Bob Goodman, Francine Haeberling, Alan Hale, Deirdre Horstmann, Steve Jeffries, Les Kew, Barry Macrae, Paul May, Paul Myers, Michael Norton, Lisa O'Brien, Bryan Organ, Vic Pritchard, Liz Richardson, Mark Shelford, Brian Simmons, Peter Turner, Martin Veal, David Veale, Geoff Ward, Tim Warren, Karen Warrington and Chris Watt.

2. The substantive motion was carried with 33 Councillors voting in favour, 22 Councillors voting against, and 2 objections as set out below;

Councillors voting in favour: - Councillors Patrick Anketell-Jones, Colin Barrett, Jasper Becker, Anthony Clarke, Fiona Darey, Matthew Davies, Sally Davis, Emma Dixon, Michael Evans, Charles Gerrish, Lizzie Gladwyn, Bob Goodman, Francine Haeberling, Alan Hale, Deirdre Horstmann, Les Kew, Barry Macrae, Paul May, Paul Myers, Michael Norton, Lisa O'Brien, Bryan Organ, Vic Pritchard, Liz Richardson, Mark Shelford, Brian Simmons, Peter Turner, Martin Veal, David Veale, Geoff Ward, Tim Warren, Karen Warrington and Chris Watt.

Councillors voting against: - Councillors Rob Appleyard, Tim Ball, Cherry Beath, Colin Blackburn, John Bull, Neil Butters, Sue Craig, Paul Crossley, Chris Dando, Ian Gilchrist, Liz Hardman, Eleanor Jackson, Alison Millar, Robin Moss, Michelle O'Doherty, Lin Patterson, June Player, Joe Rayment, Dine Romero, Richard Samuel, Will Sandry and Shaun Stephenson-McGall.

Councillors abstaining: - Councillors Sarah Bevan and Karen Walker.]

71 TREASURY MANAGEMENT STRATEGY STATEMENT AND INVESTMENT STRATEGY 2019/20

The Council considered a report seeking approval for the Treasury Management strategy and Investment strategy for 2019/20. On a motion from Councillor Charles Gerrish, seconded by Councillor Paul May, it was

RESOLVED (unanimously) to agree;

1. To approve the actions proposed within the Treasury Management Strategy Statement, as set out in Appendix 1 to the report; and
2. To approve the Treasury Investment Strategy as set out in Appendix 2 of the report.

72 APPOINTMENT OF STANDARDS COMMITTEE INDEPENDENT MEMBERS

The Council considered a report concerning the Independent members on the Standards Committee.

On a motion from Councillor Tim Warren, seconded by Councillor Dine Romero, it was

RESOLVED (unanimously) to

1. Note the resignation of Ms Toland and record the thanks of the Council for her contribution to maintaining high standards of behaviour during her 15 years as an independent member and Chair of the Standards Committee;
2. Confirm the appointment as independent members of the Standards Committee for a period of four years of Dr Palmer and the current independent members, Mr Cyril Davies and Ms Deborah Russell.

73 QUESTIONS, STATEMENTS, PETITIONS AND DEPUTATIONS FROM COUNCILLORS

There were no items from Councillors.

74 EXCLUSION OF THE PUBLIC

On a motion from Councillor Tim Warren, seconded by Councillor Dine Romero, it was

RESOLVED that, having been satisfied that the public interest would be better served by not disclosing relevant information, in accordance with the provisions of Section 100(A)(4) of the Local Government Act 1972, the public be excluded from the meeting for the following item of business and the reporting of the meeting be prevented under Section 100A(5A) because of the likely disclosure of exempt information as defined in paragraphs 1 and 2 of Part 1 of Schedule 12A of the Act, as amended.

75 WAIVER OF 6 MONTH COUNCILLOR ATTENDANCE RULE

On a motion from Councillor Dine Romero, seconded by Councillor Tim Warren, it was

RESOLVED (unanimously) as set out in the report.

The meeting ended at 9.07 pm

Chairman

Date Confirmed and Signed

Prepared by Democratic Services

This page is intentionally left blank

Bath & North East Somerset Council		
MEETING:	Council	
MEETING DATE:	14 March 2019	:
TITLE:	The City of Bath World Heritage Site Management Plan mid-term review	
WARD:	All wards within The City of Bath and surrounding parishes	
AN OPEN PUBLIC ITEM		
List of attachments to this report: None		

1 THE ISSUE

- 1.1 The City of Bath World Heritage Site Management Plan 2016-2022 (hereafter ‘the Plan’) was endorsed by Council in 2016 and is mid-way through its 6 year life. In line with best practice, the document has been monitored and reviewed. Minor changes to the Action Plan have been made by the World Heritage Advisory Board, the body which oversees its production and implementation.
- 1.2 The Plan is a material consideration in the planning system. In order to avoid any confusion or challenge to it, Full Council (as the body which endorsed the Plan) is asked to subsequently endorse mid-term alterations to it.

2 RECOMMENDATION

- 2.1 To endorse the mid-term changes to the City of Bath World Heritage Site Management Plan and recommend to the Cabinet Member for Economic and Community Regeneration that the revised document is approved for submission to the United Nations Educational, Scientific and Cultural Organisation (UNESCO).

3 RESOURCE IMPLICATIONS (FINANCE, PROPERTY, PEOPLE)

- 3.1 The Plan is being delivered within allocated budgets.
- 3.2 The Plan contains 48 actions, some of which are funded, and others for which funding must be sought (from external sources such as the National Lottery Heritage Fund). Some are aspirational and the Plan clarifies that inclusion of such items carries no guarantee that funding will be found and cannot be a promise of delivery. The Plan must strike a balance between being visionary and deliverable, and inclusion of aspirations proves useful when bidding for funds from external sources.

4 STATUTORY CONSIDERATIONS AND BASIS FOR PROPOSAL

- 4.1 UNESCO World Heritage Site (WHS) status remains the highest accolade relating to heritage and is a globally recognised, respected and coveted brand. Inscription is first and foremost a responsibility, confirming that we are the guardians of heritage acknowledged to be of importance to all humankind and which should be conserved for this and future generations. The status also brings economic benefit, principally in terms of generating increased tourism, civic pride and the general perception of Bath as a place of quality.
- 4.2 The UK Government is a signatory to the World Heritage Convention (1972). Responsibility for the management of sites is then devolved to an appropriate local body, which in the case of Bath is Bath and North East Somerset Council. World Heritage status is therefore a national obligation resulting from being a convention signatory rather than a statutory matter. World Heritage is however enshrined within UK Government Policy including the National Planning Policy Framework (2018). UNESCO membership is not connected to membership of the European Union and is not directly affected by current Brexit deliberations.
- 4.3 UNESCO Operating Guidelines require all sites to have a management plan. The current City of Bath WHS Management Plan is the third such plan, replacing previous versions of 2003 and 2010. Given the six-year time span of the document, review at the mid-way period is considered best practice and to represent and demonstrate a responsible management approach.
- 4.4 Production and delivery of the Plan is overseen by the WHS Advisory Board. This is a well-established (2001) forum of 16 local and national organisations with an independent chairperson (Prof. Barry Gilbertson) and multiple Council representation including the Cabinet member for Economic and Community Regeneration. The Council takes the role of 'principal steward' of the WHS, providing a secretariat and employing the WH Manager who (amongst other duties) writes the Plan. The Plan is therefore not wholly a Council document, although the Council plays a lead role in production and implementation.

5 THE REPORT

- 5.1 The 2016-2022 Management Plan was endorsed by Full Council on 15 September 2016 and subsequently sent to UNESCO. It contained 47 actions in an Action Plan chapter within the main document. This section is designed as a 'stand-alone' element of the Plan which can be updated and amended as necessary. The actions are delivered by a range of partners and monitoring of performance is conducted every two years. At this mid-term point, some minor alterations have been made to adjust actions to reflect changing circumstances.
- 5.2 The changing circumstances prompting review of the actions range from changes to major projects (such as rail electrification), changes to actions successfully delivered or refinement to actions which monitoring has shown would benefit from re-focussing to achieve the desired impact.
- 5.3 The primary purpose of this report is not to review performance to date of the Plan or to conduct a detailed review of the changes to the wording of actions, both of which have been carried out in detail by the World Heritage Advisory Board. (The report to the Board is included in background papers). As noted in 1.2, the Plan can be a material consideration in major planning applications. To have the Plan endorsed by Full Council but subsequently altered by another decision making

body may give rise to confusion and/or challenge, so endorsement by Full Council of the changes is sought in order to ensure maximum clarity. It also perpetuates the message that this Council attaches the utmost importance to its responsibility with regard to the good management of Bath as a World Heritage Site.

- 5.4 The alterations to the Action Plan are set out in Table 1 at the foot of this report. This table shows the existing action wording, the recommendation of the World Heritage Manager to the Advisory Board of 27 November 2018, the Advisory Board's response (as taken from the minutes of that meeting) and the new wording.

6 RATIONALE

- 6.1 The rationale for seeking endorsement of these minor changes is largely set out in 5.3 above, in that to avoid confusion or legal challenge in planning (or other) deliberations the Council body which endorsed the Management Plan should be the same body to endorse these changes.

7 OTHER OPTIONS CONSIDERED

- 7.1 Do not make changes to the Plan. A six year time period will inevitably see changes in circumstance which if not reflected in changes to the actions will result in a diminished ability to meet objectives. It also risks the plan becoming increasingly obsolete as time passes.
- 7.2 Review and change the whole Management Plan. The production of a new plan is a lengthy exercise taking around 18 months and involving multiple rounds of public consultation. It is not considered necessary or prudent to undertake such an exercise in order to make minor amendments.
- 7.3 Endorse changes through a Single Member Decision. Legal opinion suggests that this may cause confusion or present the opportunity for challenge.

8 CONSULTATION

- 8.1 The Plan itself was subject to full public consultation over an 8 week period (May/July 2016). The current minor amendments were made by the World Heritage Advisory Board, the minutes of which are posted to the internet. The minor wording alterations undertaken are not considered to constitute significant changes warranting bespoke public consultation.

9 RISK MANAGEMENT

- 9.1 A risk assessment related to the issue and recommendations has been undertaken, in compliance with the Council's decision making risk management guidance.

Contact person	Tony Crouch, World Heritage Manager, 01225 477584
Background papers	<p>1. City of Bath World Heritage Site management Plan (2016-2022). https://www.bathworldheritage.org.uk/management-plan</p> <p>2. World Heritage Site Management Plan Mid-term</p>

	<p>Monitoring Table.</p> <p>3. World Heritage Site Management Plan Monitoring Covering Report 27 November 2018</p> <p>All of the above documents can be viewed at: https://www.bathworldheritage.org.uk/management-plan</p>
<p>Please contact the report author if you need to access this report in an alternative format</p>	

Table 1. Changes to the wording of the Action Plan of the City of Bath World Heritage Site Management Plan 2016-2022

Act. No.	Original wording from World Heritage Site Management Plan	World Heritage Manager's recommendations to the World Heritage Advisory Board	Advisory Board Comments (taken from minutes of meeting 27 Nov. 2018)	New Action Wording
1	Re-establish a design advisory panel for major development applications.	This action seeks to re-establish a design review panel, which has been achieved. The use of the panel is however not automatic or mandatory and applicants may choose not to use it, not least because of the expense involved. It is suggested that the wording should be changed to <u>encourage</u> the use of the design panel, where appropriate.	The Board agreed that the wording change should be changed to encourage the use of the design panel, where appropriate, plus other guidance. The Bath Preservation Trust's 'Making Changes' document was cited as an example of such guidance.	Strongly encourage the use of a design review panel, plus the use of other relevant guidance, in the preparation of major development applications.
2	Ensure that the issue of building height is effectively managed through the application of the Placemaking Plan & by the adoption of a Building Heights Strategy as a SPD.	The Placemaking Plan has been adopted so it is recommended to remove references to this adoption from the action. The Building Heights Strategy relies on evidence that is now several years out of date and the document is in need of refreshing. Adopting it as a SPD is still a valid aspiration, but this is unlikely to happen without it being updated. The recommendation is to change the wording to 'Seek to ensure that the Building Heights Strategy is refreshed and subsequently adopted as a SPD'.	The Board accepted that the Building Heights Strategy would benefit from updating before potentially being adopted as Supplementary Planning Guidance. LB agreed that inclusion of this as an action would help ensure this this work was programmed.	Ensure that the issue of building height continues to be effectively managed by updating the Building Heights Strategy & adopting it as a Supplementary Planning Document.

4	<p>Engage with proposals for major development which may impact upon the OUV of the site, including the following:</p> <ul style="list-style-type: none"> a. The development of a sporting, cultural & leisure stadium at the Recreation Ground b. Cleveland Pools project as a listed building at risk & an attribute conveying OUV c. Conservation & enhancement works as part of the Bath Abbey Footprint Project d. Replacement of the radial gate at Pulteney Weir e. The rail electrification project 	<p>Specific reference is made to the rail electrification project and the Pulteney Weir Radial Gate. There is no indication that either project will come forward within the lifetime of this plan and it is suggested that these references are removed. A general reference to 'any other major project which impacts upon the OUV' should be added.</p>	<p>The Board agreed that a caveat along the lines of 'any other projects that impact upon the OUV' should be added, but did not think it was worth removing the references to the Radial Gate and rail electrification. Bath Rugby proposals may impact upon the Radial Gate.</p>	<p>Engage with the following known project proposals for major development, plus any other proposals which may impact upon the OUV of the site:</p> <ul style="list-style-type: none"> a. The development of a sporting, cultural & leisure stadium at the Recreation Ground b. Cleveland Pools project as a listed building at risk & an attribute conveying OUV c. Conservation & enhancement works as part of the Bath Abbey Footprint Project d. Replacement of the radial gate at Pulteney Weir e. The rail electrification project
7	<p>Engage with & support the current programme of cycling improvements & ensure that they deliver sustainable travel options whilst protecting the OUV.</p>	<p>The actions referred to here have now been completed. B&NES Senior Engineer (Accessibility and Cycling) considers that inclusion of this action within the Plan has been useful but suggests it is widened to walking, as most schemes cover walking and cycling. The question is whether to retain this action, as</p>	<p>The Board considered that it was worth retaining this action, reworded to include walking as well as cycling. This was considered important as the Clean Air Zone proposal may introduce more opportunity for cycling/walking improvements.</p>	<p>Engage with & support proposed walking and cycling infrastructure improvements where they deliver sustainable travel options whilst protecting the OUV.</p>

		without specific proposals it becomes more of an objective.		
20	Support the on-going co-ordination of the Bath cultural offer & the identification of funding to facilitate this.	This action was widened to refer to the 'Bath cultural offer' during consultation on the draft plan. It is now ambiguous and potentially covers museum or arts activities which may not have a direct connection to the OUV of the site. There is also no clear monitoring indicator for this. It is suggested this action needs either re-wording or removing.	TC thought this action was too broad and not linked closely enough to the OUV of the Site. The Board would rather see it retained and re-worded than removed. AB said that she supported the co-ordination of Bath museums and that this should be encouraged. KD said issues such as the social setting and the natural interest could be covered here.	Support the Bath cultural offer, through museums, attractions, events and other offers, in so far as these relate to the OUV of the Site.
22	Work toward increasing the current Bath WHS education content in primary & secondary school curriculum & in associated local projects.	The wording of this action specifically refers to inclusion of material within the educational curriculum. This is largely beyond the control of the Advisory Board and it does not recognise the educational offer made by, for example, the proposed new Education Centre at the Roman Baths. It is suggested that this is re-worded to remove reference to the curriculum.	It was agreed that this action needed to be more generic and the reference to 'curriculum' removed.	Promote, facilitate and support opportunities for primary & secondary school pupils to engage with & learn about Bath as a WHS.
27	Act to remove properties (& other attributes carrying OUV) from the national & local Buildings at Risk registers.	The local 'Buildings at Risk' register is a key monitoring indicator for the WHS. However the updating and review of the register happens in a piecemeal fashion as and when resources	TC advocated encouraging regular periodic review of the local register. The Board supported this and CK commented that in other areas outside bodies supported the Council in delivering this.	Act to remove properties (& other attributes carrying OUV) from the national & local Buildings at Risk registers & work to ensure a published local

		allow. This reduces its effectiveness as a reliable monitoring indicator and is vulnerable to reduction in resource provision. An action to encourage regular review should be considered.		register which is periodically monitored.
29	Bring forward Conservation Area appraisals for areas within Bath Conservation Area plus a list of locally important buildings	Conservation Area appraisals and the list of Locally Important Buildings are clearly separate projects and should be split into individual actions.	The Board agreed that Conservation Area appraisals and Locally Important Buildings were separate projects and should be split.	29a Support the production, implementation & periodic review of Conservation Area appraisals for areas within Bath Conservation Area. 29b Support & engage with the production & associated actions of a register of Locally Listed Heritage Assets within the WHS.
32	Engage with regional/national/local government to ensure that sub-regional growth & new housing numbers allocated to the city respects the special characteristics of the WHS	This action seeks to engage with national/regional government to prevent excessive new housing numbers being allocated within the Site. However, this is primarily the role of the local plan and engagement with this is already covered in Action 3. Given this overlap, and that the Advisory Board has little influence over the housing allocation figures, it is recommended that this action is removed.	It was considered by the Board that more progress had been made here than is currently recorded. LB said that working within the West of England Combined Authority B&NES had been able to influence housing allocations for the district and had limited this to far more realistic levels than in the past (300 houses in the city over the next 20 years). The action should be marked amber rather than red. Furthermore, Bath is no longer	Continue to work with the West of England Combined Authority and other relevant organisations to deliver sub-regional growth & new housing for Bath which at the same time respects the OUV of the WHS

			taking housing allocations not fulfilled by Bristol, thanks to a Memorandum of Understanding.	
38	Pursue the establishment of a research group & an index of current research	This action was focussed on producing an index of research because of the potential of a funding opportunity which now no longer looks achievable. It is suggested that this action is re-worded to encourage research activities, in a similar way to Action 30 does for craft skills.	Following the inability to attract funding to support a research index, TC advocated that the action be widened to support on-going research. This was approved by the Board.	Encourage & support research actions pertaining to the understanding, interpretation, promotion & conservation of the OUV of the WHS.
42	Engage with proposals to address coach parking within the WHS & seek to ensure that sustainable solutions are delivered which maximise the benefit & minimise any harm to the WHS.	This action refers only to coach parking and thus does not cover the wider harm potentially caused by coaches. It is suggested that the action be re-worded.	TC advocated widening this action beyond just parking. The Board agreed. BG said that access in historic areas such as The Circus remained an issue. Residents had been counting coaches and had recorded 392 different companies in an 18 month period. Moves were underway to ban coaches from The Circus, with a Traffic Order ready and Dept. of Transport approval of signage awaited. AH said that the Destination Management Plan (Plan Action 41) should cross-reference with this action.	Engage with proposals to ensure that coach travel within the WHS, in terms of parking, vehicle movements & their emissions, delivers benefits whilst minimising any harm to the Site.
47	Provide training as required to elected members, officers, visitor ambassadors & others on WH issues	This action refers only to training and thus does not fully capture the considerable amount of awareness raising achieved by the range of talks to community groups undertaken by the	TC advocated that this action be widened to capture the range of promotional talks being undertaken by the Chairman. AA noted that the Mayor's Guides significant contribution might also be	Provide, support & promote training, educational & awareness raising talks, walks & events to a wide range of stakeholders, especially

		Chairman. It is suggested that a separate action is introduced which says 'provide talks and presentations, as opportunities arise, to ensure awareness of WH remains at a high level'.	recognised here. The Board agreed.	key decision makers, on WH matters.
--	--	---	------------------------------------	-------------------------------------

Council 14 March, 2019

Housing

Labour Group to move:

Council notes that:

- 1 In January 2019, a cross-party commission, convened by housing charity Shelter in the aftermath of the Grenfell Tower fire, published a report *A vision for social housing*, finding that the roots of the current housing crisis can be found in the decline of social housing over the past four decades.
- 2 The report found that this decline in social housing has resulted in a failure to build enough homes to meet demand, huge waiting lists for social homes, an explosion in the number of people in private rented accommodation and a huge rise in welfare costs to government as a result of more people renting privately at higher cost.
- 3 The report further found that, unless a radically different approach is adopted, only half of today's young people are ever likely to own their own home. A generation of young families will be trapped in private rented property for their whole lives, with increasing numbers living in dangerous accommodation or going into debt. More people will grow old in private rentals, facing unaffordable rent increases or eviction at any point. Billions more in welfare costs will be paid to private landlords and hundreds of thousands more people will become homeless as a result of insecure tenancies and sky-high housing costs.
- 4 The report recommends a decisive and generational shift in housing policy. This would require:
 - investment in social housing;
 - a new regulator working across social and private renting to protect residents and to set and enforce common standards;
 - a new national tenants' organisation to give social housing residents a voice; and
 - a historic renewal of social housing with a 20 year programme to deliver 3.1 million more social homes.
- 5 Capital Economics set out in detail the costs and benefits of a 20-year social home building programme and found that while the gross additional cost would be on average £10.7 billion per year this gross cost would be reduced firstly by direct benefits to government of increased infrastructure spending and savings in the welfare system, and secondly by the returns to government arising from the knock-on economic benefits across the economy. Taking all this into account, the maximum net cost to government in the most expensive year could be £5.4 billion and if funded in the early years through borrowing, the programme pays back in full over 39 years.
- 6 In Bath and North East Somerset, there are around 5,000 households on the housing waiting list and currently 27 households in temporary accommodation.

This Council believes that:

- 7 In line with the vision outlined in the Shelter report, all political parties need to rediscover publicly built housing as a key pillar of our national infrastructure. A home is the foundation of individual success in life and a programme of home building can be the foundation of similar national success.
- 8 A major increase in the delivery of social housing is required to address the housing crisis in B&NES.

Council resolves therefore:

- 9 To publicly back the principles and solutions outlined in the Shelter report.
- 10 To start building Council housing again.

- 11 To change the priorities of ADL, to ensure that more social rented homes are built and rented out by the Council, not by a housing association.
- 12 To encourage parish councils to use their powers to purchase land and build council houses for local key workers and provide support for community led and community owned affordable housing.
- 13 To investigate the provision of more funding to enable the re-possession, refurbishment and sale of derelict properties, to develop homes above shops and garages and to adapt empty commercial and operational properties to provide temporary housing for homeless people.
- 14 To ensure that all rented property is decent and safe by investigating the extension of the present (self funded) licensing scheme to all rented properties, on a rolling basis, not just HMOs. To require all eligible landlords to apply for a licence but in order to encourage landlords to rent property at or below the Local Housing Allowance Rate, to exempt those doing so from the licensing fee.
- 15 To propose to Government that Bath, where rents are higher, becomes a separate Broad Rental Market Area to North East Somerset, where rents are lower.
- 16 To enforce minimum levels of affordable housing in new developments using the Local Housing Allowance as the upper limit, including service charges, to determine whether a housing development is genuinely affordable and to rigorously scrutinise all developers claims that a scheme will not be viable if it is made to conform to B&NES standards of social housing supply.

Council 14 March, 2019

Buses

Labour Group to move:

This Council:

- 1 Recognises that there is public dissatisfaction in B&NES resulting from the perceived lack of reliable, speedy and affordable buses linking residents with their work, educational and health facilities and venues for shopping and entertainment.
- 2 Also regards it as essential that such services exist in order to reduce residents' reliance on private vehicles with their accompanying pollution, congestion and road safety risks.
- 3 Welcomes the opportunity under the Bus Services Act 2018 for mayoral Combined Authorities to implement a franchising scheme whereby the Authority identifies the requirements of its residents and then invites bus operators to bid to run the routes rather than the operators competing to offer routes which can often lead to either duplication and overlap or gaps in services.
- 4 Further welcomes the proposal by the Labour Party nationally that, under a Labour Government, such schemes could include an offer of free bus travel to those under 25, to be funded out of vehicle excise duty.
- 5 Calls on the WECA Mayor, in the light of recent bus service reductions in rural areas, to apply the necessary staff resources to completing the Bus Strategy as a matter of urgency and to carry out a high-level scoping study on a bus franchising scheme which incorporates conditions on operators including fare levels, frequency, reliability and vehicle accessibility.

This page is intentionally left blank

Council 14 March, 2019

Addressing Period Poverty

Labour Group to move:

Council notes that:

- 1 A survey by girls' rights charity Plan International UK found that:
 - one in ten girls in the UK are unable to afford sanitary products;
 - one in seven girls have also struggled to afford sanitary products;
 - one in seven girls have had to ask to borrow sanitary wear from a friend due to affordability issues;
 - more than one in ten girls has had to improvise sanitary wear due to affordability issues; and
 - one in five girls have changed to a less suitable sanitary product due to cost.
- 2 A January 2018 report also by Plan International UK *Break the Barriers: Girls' Experiences of Menstruation in the UK* found that periods are surrounded by shame and stigma. 48% of girls feel embarrassed by their periods rising to 56% of 14 year olds.
- 3 A number of different approaches are being taken to address period poverty including the Red Box Project which provides sanitary products in schools. Brook, in partnership with Plan International UK is piloting a P-Card scheme which will provide free period products, education and information to vulnerable and disadvantaged young people.
- 4 Safe disposal of menstrual products poses an increasing environmental problem. Some packs of single-use pads have the equivalent of four carrier bags worth of plastic in them which takes centuries to biodegrade and releases toxic gases if burnt.
- 5 Research by Anglia Water found that nearly half of women flush tampons and consider this a normal method of disposal. This can lead to blocked sewers and polluted rivers and oceans.
- 6 B&NES MYP, Hannah Powell, has said that many teenage girls would love to try menstrual cups because they are so much better for the environment, but the cost can be prohibitive.
- 7 That from this summer, the NHS will offer hospital patients free sanitary products in order to tackle period poverty.

This Council believes that:

- 8 Talking about periods and ending the taboos that surround them, means that we can better equip every girl with the products and information she needs to manage her periods effectively without shame, stigma or embarrassment.
- 9 Addressing period poverty should also involve education so that girls understand what is available and the environmental impact of disposable products. Reusable menstrual products, as well as being better for the environment, by their very nature help to address period poverty in a sustainable and long-lasting way. However, they will not be suitable for everyone and it is important that girls have a choice of products.
- 10 Individual councillors as public figures and community leaders, have a responsibility to take a lead in opening up the debate about periods so that we can begin to address the shame and stigma felt by so many girls and women.

Council resolves therefore:

- 11 To welcome the £50K committed by this Council to address period poverty.

- 12 To work in partnership with those organisations seeking to address period poverty, to set up a pilot scheme to test the feasibility of providing girls, on a universal basis, with a choice from a range of reusable products, including menstrual cups and washable pads, along with the advice and support that they and their parents or carers need to start using these products. The pilot should seek to establish:
- the most appropriate age for providing reusable products to girls;
 - the method of distribution; and
 - the extent to which these products gain acceptability amongst girls.
- 13 Alongside this, working in partnership with schools, colleges, universities, local foodbanks and businesses, to provide access to plastic-free disposable sanitary products on a needs basis for school-aged girls and women and to ensure that the Council's own services have access to the sanitary products they need to support those experiencing period poverty.
- 14 To consider the outcome of the P-card pilot and whether the lessons learnt from it can be applied in the context of B&NES.
- 15 To meet the project management costs and staffing required to deliver this work from the identified budget.
- 16 To ask officers to report progress on the pilot scheme and the other measures to address period poverty to the relevant PDS Panel.

Bath and North East Somerset Council, Full Council Meeting, Thursday 14th March 2019

Joint motion from Councillor Rob Appleyard (Liberal Democrat) and Councillor Mark Shelford (Conservative): Bath and North East Somerset Declaring a Climate Emergency and Joining UK100 Club

This Council acknowledges;

- The devastating impacts that climate change and global temperature increases will have on the lives and livelihoods of people around the world, including on the health, safety and wellbeing of B&NES residents;
- The urgent need for action to be taken fast enough for there to be a chance of further climate change being limited to avoid the worst impacts of drought, floods, extreme heat and poverty for hundreds of millions of people;
- The opportunity for individuals and organisations at all levels to take action on reducing carbon emissions, from both production and consumption;
- The need to enable low carbon living across society through changes to laws, taxation, infrastructure, policies and plans;
- The historic commitments made at the 2015 United Nations Climate Change Conference in Paris regarding the future of renewable energy;
- That global temperatures have already increased by 1°C compared to pre-industrial levels, are still rising, and are on track to overshoot the Paris Agreement limit before 2050;
- That the Intergovernmental Panel on Climate Change's Special Report (November 2018) makes clear the need to ensure global carbon emissions start to decline well before 2030 to avoid overshoot and enable global warming to be limited to 1.5°C;
- Our responsibility to help secure an environmentally sustainable future for our residents and in relation to the global effects of anthropogenic climate change.

This Council subsequently notes that;

- Despite the Paris Agreement placing no binding commitments upon local government institutions, we as a Council can still play our part in the global movement towards a sustainable energy future, this is evidenced in recent reports which show with ambitious action from national and sub-national authorities, civil society, the private sector, indigenous peoples and local communities, further climate change can be limited;
- The UK is well placed to contribute to this, drawing upon our existing industrial base, rooted in an industrial heritage which once before revolutionised the global energy economy to the great benefit of humankind;
- B&NES is well-placed to champion both rural and urban decarbonisation through renewable energy, energy efficiency, smart energy development, zero carbon homes, local & sustainable food, sustainable travel, carbon sequestration;
- The Council is already working on a number of these issues including, for example, work to ensure the new Local Plan ensures zero carbon development and that the Council-owned ACL builds its new homes to that standard;
- More needs to be done to enable Bath and wider area's high number of listed buildings to be made more energy efficient, through pressure on central government and Heritage England;

- The development of green industries can deliver economic benefits through creating well-paid, high-skilled employment locally, regionally and nationally as well as improved wellbeing for people worldwide;
- The West of England Energy Strategy Framework has been agreed as a starting point for developing ambitious plans to support action on climate change;
- The UK100 Agreement pledge includes the ambition to enable all the UK's cities, towns, villages and rural areas to exceed the Paris Climate targets through achieving 100% 'clean energy' before 2050, but in discussion have agreed to support B&NES aiming to achieve the pledge by 2030.

Therefore, this Council resolves to;

- Declare a Climate Emergency;
- Pledge to provide the leadership to enable Bath & North East Somerset to become carbon neutral by 2030;
- Sign up to the UK100 Pledge to provide the strategic community leadership needed to enable our communities to achieve 100% clean energy across all sectors in Bath & North East Somerset by 2030, as a logical step from the B&NES Environmental Sustainability Vision Motion passed unanimously by Council in July 2018, and as a way to enable carbon neutrality by 2030;
- Request that the Cabinet takes steps to identify work streams and budgets with the aim of making B&NES Council carbon neutral by 2030, across all functions, as our contribution to fighting climate change;
- Engage and work in partnership with our partners in the public, private and community sectors including the West of England Combined Authority and central government to facilitate bold action to ensure Bath & North East Somerset is able to play its role in helping the UK to deliver against the commitments made nationally and internationally at the 2015 Paris Summit;
- Instruct Cabinet to work with the West of England Combined Authority (WECA) and our West of England partners to produce an ambitious delivery plan for the West of England Energy Strategy to use as a key tool for seeking government funding to help us deliver our 2030 target;
- Update the B&NES Environmental Sustainability & Climate Change Strategy in line with this pledge, and, with our partners across the community, to develop an action plan and 'route map' to a sustainable, low carbon future for our community;
- Request a report to Council in 6 months' time on the progress with an annual report on progress to full Council thereafter;
- Launch real two-way engagement with the public to:
 - Improve "carbon literacy" of all citizens;
 - Encourage and support leadership on this issue in all sectors of society;
 - Obtain meaningful public input into the B&NES Environmental Sustainability & Climate Change Strategy and action planning;
 - Facilitate wide community engagement and behavioural change.

Bath and North East Somerset Council, Full Council Meeting, Thursday 14th March 2019

Conservative Motion: Reduction of Single Use Plastic

This Council acknowledges;

- That plastic is a material with an extremely long lifetime;
- One of the largest proportions of plastic waste in our society is plastic that is used only for a short time – i.e. disposable or single use items. It is also these items that are most likely to pollute the environment in uncontrolled ways, i.e. ending up as litter;
- Questions must be raised as to why we are using a nearly indestructible material for something that is in use for such a short space of time;
- The ambition to significantly reduction global usage of single-use plastic is not about demonising plastic entirely;
- Plastic is also a wonder material - it is cheap to make, lightweight and structurally strong;
- It has enabled a great deal of progress and improved public health in a number of ways including the field of medicine, food hygiene and shelf life of products, it protects things and keeps us safe;
- The critical role that single-use plastic can still play in areas such as the medical setting where some individuals still need to use straws or single use disposable items;
- That the Council has been taking action to reduce single use plastics over the last year, for example: eliminating plastic straws in the GLL run leisure centres and the Heritage Services venues, along with action to switch to metal cutlery at the leisure centres, and tackle supply chain plastic waste by Heritage Services

This Council subsequently notes:

- The prolific use of plastic has led to it becoming an environmental pollution problem on a local, national and global scale;
- Therefore, it is vitally important to continue to recycle plastic at every opportunity.
- It is time for everyone to examine how we can make a shift away from our reliance on plastic;
- Aiming to reduce plastic aligns precisely with the Government's 25-year environment plan and the Government's Waste and Resource Strategy;
- That the Council will continue to lobby Government and the industry to remove unnecessary packaging and make it easier to avoid single use plastics in the first place and develop solutions
- Eliminating single use plastic is a challenge, as here aren't all the answers there yet on alternatives to single use plastics, but there are lots of things that we do as

customers, consumers and businesses to make some positive changes away from single-use plastics;

- Real, tangible progress requires enough local organisations (business, public and community sectors) to sign up to and then demonstrate they have phased out single-use items – e.g. cups, stirrers, straws, condiments sachets;
- There have already been a considerable number of active members of the business community, local community groups and parish council who have been leading the way or who have been involved in activities that support this:
 - Such as cafes incentivising customers to bring their own cups for take away hot drinks;
 - Refill Bath who are working on reducing the need for single-use plastic water bottles and have encouraged local businesses to sign up to the App that offers people a free tap-water refill, whether or not they are a customer in the shop;
 - The Last Straw – encouraging venues to replace plastic straws with sustainable alternatives;
 - No Place for Litter – supporting local groups organise their own litter picks;
 - Plastic Free Communities is a Surfers against Sewage initiative – joining others across the UK to ‘free where we live from unnecessary, single-use plastics’;

Therefore, this Council resolves to;

- Work with the community to ensure that B&NES is able to meet the requirements to qualify for the Surfers Against Sewage Plastic Free Community Award by April 2020; which includes
- Leading by example locally and continuing to push to remove unnecessary single-use plastic from across the Council workplaces – such as with the water dispensers across the Guildhall that each use single-use plastic cups by June 2019;
- Continue to build on the recently launched ‘Plastic Free BathNES Pledge Campaign’ by signing up local businesses, public and community sector organisations to phase out a minimum of 3 single-use items and helping to make our environment free from plastic waste.

Bath and North East Somerset Council

Full Council meeting, Thursday 14 March 2019

Liberal Democrat Motion on Connecting Families

To be proposed by Councillor Paul Crossley

Council notes:

1. Bath and North East Somerset Council's Connecting Families Programme has been in operation since 2013 and is part of the Government's 'Troubled Families Programme'.
2. The Connecting Families team has worked with and tracked outcomes for 842 local families in the current phase of the programme¹ and has recorded successful outcomes for 487 of these. This represents almost 70% of the Programme target of 700 families assisted.
3. B&NES is currently ranked as the second highest performing authority in the country for this indicator.
4. That intensive early intervention services are instrumental in improving the lives of local families and also lead to reduced costs and duplication of services for the Council.
5. Local authorities receive funding for the Programme through a payment-by-results system.
6. The second phase of the Programme is due to end in 2020 and no announcement has yet been made regarding the continuation of funding for the programme after this date.
7. The resolution adopted by the Children and Young People Policy Development and Scrutiny Panel on 19 September 2017 supporting the continuation of the Programme.

Council resolves:

8. To commend the Connecting Families team for their outstanding work in supporting local families, along with the volunteer support group Families Matter.
9. To ask the Leader of Council to make further representations to Government, calling for the continuation of funding for the Programme in the context of the forthcoming comprehensive spending review.
10. To ask the MPs for Bath and North East Somerset to support calls for continued funding for the Programme and to invite them to receive briefings about some of the successes achieved through the Programme.

¹ April 2015 to December 2018, Phase 2.

This page is intentionally left blank